

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 OIC-02 EURE-00 DODE-00 INRE-00 SSO-00

NSCE-00 USIE-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07

NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 SAJ-01 NSC-05

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O R 061845Z MAY 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 8668

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07691

E. O. 11652: GDS

TAGS: PFOR, NATO, WB, US, UK, FR, GW

SUBJECT: SPRING NATO MINISTERIAL MEETING: COMMUNIQUE

PASSAGE ON BERLIN AND GERMANY

REF: BONN 7220

BEGIN SUMMARY: FOREIGN MINISTER GENSCHER HAS INSTRUCTED THE FRG REPRESENTATIVES NOT TO CONTINUE DISCUSSION IN THE BONN GROUP OF THE NATO COMMUNIQUE PASSAGE ON BERLIN. THE MATTER WILL BE RESERVED FOR RESOLUTION IN SENIOR LEVEL MEETING IN OSLO. BASIC POINT AT ISSUE IS FRG INSISTENCE ON REFERRING TO USSR AS SOURCE OF TROUBLE ON FOREIGN REPRESENTATION. END SUMMARY.

1. AT MAY 6 BONN GROUP MEETING, FRG REP (LUECKING) TOLD OTHERS THAT HIS MINISTER HAD INSTRUCTED HIM NOT TO
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CONTINUE DISCUSSION OF THE COMMUNIQUE IN THE BONN GROUP.

FURTHER DISCUSSION OF MATTER MUST THUS AWAIT THE SENIOR LEVEL MEETING IN OSLO.

2. BONN WAS NOT, SAID LUECKING, INTERESTED IN PRESENTING AN ENTIRELY NEW DRAFT IN OSLO. THE US COMPROMISE TEXT (CONTAINED IN REFTEL, BUT REPEATED BELOW IN PARA 6 FOR CONVENIENCE OF ADDRESSEES) COULD "TO A CERTAIN EXTENT" BE USED AS THE BASIS FOR DISCUSSION BY THE SENIOR OFFICIALS. HOWEVER, LUECKING ADDED, THE US DRAFT BY REFERRING TO DIFFICULTIES IN A GENERAL WAY MISSED THE "CENTRAL IDEA" OF THE FRG DRAFT (WHICH VAN WELL DRAFTED): A REFERENCE TO THE FACT THAT THE PROBLEMS IN REPRESENTING THE INTERESTS OF THE WSB ABROAD ARE ONLY WITH RESPECT TO THE USSR AND CERTAIN EE'S.

3. AFTER FURTHER DISCUSSION, REPS AGREED THE FOLLOWING POINTS DESCRIBED THE SITUATION:

- A) DISCUSSION OF COMMUNIQUE TEXT WILL BE CONTINUED IN OSLO ON BASIS OF ALL THREE EXISTING TEXTS (NOTE: ALL ARE REPEATED BELOW);
- B) US AND FRENCH DRAFTS ARE NOT ACCEPTABLE TO FRG FOR REASON CITED PARA 2 ABOVE, BUT FRG DRAFT IS NOT AGREEABLE TO OTHERS BECAUSE IT OVERSTATES THE PROBLEM AND MAY BE UNNECESSARILY PROVOCATIVE;
- C) VAN WELL WILL PRESS IN OSLO FOR INCLUSION OF REFERENCE TO USSR AND CERTAIN EE'S AS SOURCES OF PROBLEMS IN REPRESENTATION BY FRG OF WSB INTERESTS ABROAD;
- D) IT WILL NOT BE POSSIBLE TO PASS DRAFT IN ADVANCE TO NATO COMMUNIQUE DRAFTING GROUP, AND ITEM I OF AGENDA FOR SENIOR LEVEL MEETING WILL BE AMENDED ACCORDINGLY (SEE SEPTTEL);

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- E) BECAUSE OF TIME REQUIRED IN SENIOR LEVEL MEETING FOR DISCUSSION OF COMMUNIQUE, REPS SHOULD SUGGEST TO CAPITALS THAT SUFFICIENT TIME BE SCHEDULED FOR THE MEETING (SEE SEPTTEL); AND
- F) IT MIGHT BE NECESSARY TO HAVE A QUADRIPARTITE EDITORIAL GROUP IN OSLO WORK OUT TEXT ON

BASIS OF LINES AGREED DURING SENIOR LEVEL
MEETING.

4. THE THREE COMMUNIQUE DRAFTS ARE PROVIDED BELOW.

5. THE ORIGINAL FRG DRAFT, DESIGNATED "DRAFT A."

BEGIN TEXT: THE MINISTERS EXPRESSED SATISFACTION IN

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INFO OCT-01 ISO-00 OIC-02 EURE-00 DODE-00 INRE-00 SSO-00

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 07691

REGARD TO BERLIN WITH THE APPLICATION OF THE ACCESS AND
VISIT ARRANGEMENTS PURSUANT TO THE QUADRIPARTITE
AGREEMENT. THEY WELCOMED THE TRAFFIC AGREEMENTS BETWEEN
THE TWO GERMAN STATES OF DECEMBER 19, 1975 WHICH
PROVIDE FOR FURTHER IMPROVEMENTS IN TRAVEL TO AND FROM

BERLIN.

THEY NOTED THAT THE ARRANGEMENTS MADE IN THE FRAMEWORK OF THEIR COMPETENCE BY FRANCE, THE US AND THE UK FOR THE REPRESENTATION OF THE WSB ABROAD BY THE GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY WERE WORKING NORMALLY AND WITHOUT FRICTION EXCEPT WITH RESPECT TO THE USSR AND CERTAIN EASTERN EUROPEAN COUNTRIES. THE RESULTING DIFFICULTIES FOR THE BERLINERS, FOR THE REDUCTION IN TENSION AND FOR THE DEVELOPMENT OF COOP-
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ERATION IN THE SPIRIT OF THE FINAL ACT OF HELSINKI LED THE MINISTERS TO EXPRESS THE HOPE THAT ALL COUNTRIES WILL JOIN IN THE WORLD-WIDE PRACTICE , WHICH IS IN FULL CONFORMITY OF THE QA, WITH REGARD TO THE REPRESENTATION ABROAD OF THE WESTERN SECTORS OF BERLIN. END TEXT.

6. THE US COMPROMISE DRAFT, DESIGNATED "DRAFT B"
(SAME AS FRENCH DRAFT -- GIVEN IN PARA 7 BELOW -- EXCEPT FOR LAST PARA).

BEGIN TEXT LAST PARA: NOTING THAT BERLIN'S PARTICIPATION IN INTERNATIONAL ACTIVITIES IS AN IMPORTANT ELEMENT OF THE VIABILITY OF THE CITY, MINISTERS VIEWED WITH CONCERN THE DIFFICULTIES WHICH ARE BEING ENCOUNTERED BY THE FRG IN REPRESENTING THE INTERESTS OF THE WESTERN SECTORS OF BERLIN ABROAD. THEY EXPRESSED THE HOPE THAT, IN THE INTEREST OF THE BERLINERS AND OF PROGRESS IN COOPERATION IN EUROPE, ALL PROVISIONS OF THE QUADRIPARTITE AGREEMENT AND, ESPECIALLY, THE PROVISION WHICH RELATES TO THE REPRESENTATION ABROAD OF THE INTERESTS OF THE WSB BY THE FRG WILL BE FULLY IMPLEMENTED AND STRICTLY OBSERVED. END TEXT.

7. THE FRENCH DRAFT, DESIGNATED "DRAFT C."

BEGIN TEXT: THE MINISTERS REVIEWED THE DEVELOPMENTS RELATING TO BERLIN AND GERMANY WHICH HAVE OCCURRED SINCE THEIR LAST MEETING IN DECEMBER 1975.

THEY TOOK NOTE OF THE AGREEMENTS CONCLUDED ON 19TH DECEMBER 1975 BY THE TWO GERMAN STATES, AGREEMENTS WHICH WILL BRING, IN THE INTEREST OF THE GERMAN PEOPLE, FURTHER IMPROVEMENTS TO THE TRAFFIC TO AND FROM BERLIN.

AS REGARDS BERLIN, THE MINISTERS DISCUSSED THE FURTHER EXPERIENCE GAINED IN THE IMPLEMENTATION OF THE QA OF 3 SEPTEMBER 1971 AND, ESPECIALLY, OF THOSE PROVISIONS OF THE AGREEMENT WHICH CONCERN THE WSB. THEY NOTED,

IN PARTICULAR, THAT THE PROVISION OF THIS AGREEMENT
WHICH CONCERNS THE TRAFFIC TO AND FROM BERLIN WAS
BEING IMPLEMENTED IN A SATISFACTORY WAY.
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THEY EXPRESSED THE HOPE THAT, IN THE INTEREST OF THE
BERLINERS AND OF PROGRESS IN COOPERATION IN EUROPE,
ALL PROVISIONS OF THIS AGREEMENT WILL BE FULLY
IMPLEMENTED AND STRICTLY OBSERVED. THEY STRESSED IN
PARTICULAR THAT THE REPRESENTATION ABROAD OF THE
INTERESTS OF THE WESTERN SECTORS OF BERLIN BY THE FRG
CONTINUES TO BE AN IMPORTANT ELEMENT OF THE VIABILITY
OF THOSE SECTORS. END TEXT.

8. COMMENT: AS INDICATED ABOVE, BASIC POINT OF
DIFFERENCE IS FRG INSISTENCE ON SINGLING OUT REPRESENTATION AS THE ONLY AREA OF DIFFICULTIES AND ON REFERRING EXPLICITLY TO THE USSR AS SOURCE OF TROUBLE. WE QUESTION APPROPRIATENESS OF DOING SO IN COMMUNIQUE CONTEXT SINCE THE PROBLEM IS PRIMARILY ONE OF INCLUDING BERLIN IN FRG-USSR BILATERAL RELATIONSHIPS.

9. TO PUT THE FRG MOVE OF CEASING DISCUSSION OF
COMMUNIQUE TEXT INTO PERSPECTIVE, IT SHOULD BE RECALLED
THAT THE GERMANS FREQUENTLY IN THE PAST RESERVED THEIR
POSITION AND/OR REOPENED A TEXT AT THE SENIOR LEVEL
MEETING.
HILLENBRAND

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMUNIQUES, MINISTERIAL MEETINGS, BERLIN QUADRIPARTITE MATTERS, FOREIGN INTEREST REPRESENTATION
Control Number: n/a
Copy: SINGLE
Draft Date: 06 MAY 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BONN07691
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760175-0420
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760585/aaaacuyu.tel
Line Count: 256
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 BONN 7220
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 31 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31 MAR 2004 by CollinP0>; APPROVED <27 JUL 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SPRING NATO MINISTERIAL MEETING: COMMUNIQUE PASSAGE ON BERLIN AND GERMANY
TAGS: PFOR, WB, US, UK, FR, GE, NATO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006